



*Working in partnership to
keep communities safe*

Plan

(2015/16)



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Foreword

Welcome to the Safer Leeds Plan, our statement of intent for 2015/16.

The impact of crime and disorder remains a significant issue for those who live, work and visit this vibrant city and as such we want to be very clear about what we are trying to achieve.

The **Outcome** we are seeking to achieve:

People in Leeds are safe and feel safe in their homes, in the streets, and the places they go

Our **Shared Priorities** will be:

Promoting community tolerance and respect

Keeping people safe from harm

Protecting property and the rights of citizens

In the last 12 months much has been realised and YES, we have achieved many things that we set out to do. I want to thank all staff and volunteers, for their dedication in serving the people and communities of Leeds. The passion you have shown, day in day out, has resulted in some fantastic community safety outcomes.

However, we know as a partnership we cannot stand still; we need to continue to evolve and make further improvements. Yes, we face a range of challenges, but we are determined to tackle these ~ we should never be complacent, any victim is one too many and I strongly believe that we are better when we work together.

Everyone has the right to live in a safe and tolerant society and everyone has a responsibility to behave in a way that respects this right.

Our challenge to all who read this plan is to consider your contribution and put into action changes that will have a positive impact on the lives of individuals, families and communities.

Kind regards

Mark Dobson
Lead member for
community safety

Sam Millar
Superintendent
(Safer Leeds)

Introduction

Safer Leeds is the city's statutory Community Safety Partnership, responsible for tackling crime, disorder and substance misuse. Leeds is proud of its strong record of partnership working, which was embedded as part of the Crime and Disorder Act (1998) and subsequent legal enhancements.

Our Ambition

- ❖ To be the best city in the UK with the best community safety partnership and services.

Our Outcome

- ❖ People in Leeds are safe and feel safe in their homes, in the streets, and the places they go.

Governance & Accountability

The following are committed to working collectively through Safer Leeds Executive:

Responsible Authorities

- ➡ Leeds City Council; West Yorkshire Police; Leeds Clinical Commissioning Groups; West Yorkshire Community Rehabilitation Company; West Yorkshire Fire & Rescue Service; National Probation Trust

Co-operating Bodies

- ➡ Leeds Children's Trust Board; Leeds Safeguarding Children Board; Leeds Safeguarding Adults Board; HM Prison Service; Office of the Police & Crime Commissioner; Third Sector Partnerships

The Safer Leeds Executive has statutory requirements to:

- ➡ Produce an annual Joint Strategic Assessment
- ➡ Prepare and implement a Plan
- ➡ Establish information sharing arrangements
- ➡ Be responsible for establishing Domestic Homicide Reviews

The partnership aims to serve all members of its communities, giving due regard to implications for different groups to ensure people are not excluded or disadvantaged because of Age, Disability, Gender, Race, Religion and Belief, or Sexual Orientation.

Critical Issues

The Joint Strategic Assessment (JSA) seeks to:

- Identify medium to long-term issues affecting community safety
- Highlight existing or emerging risk, threats and harms
- Assist in defining priorities

This year's JSA (Feb 2015) identified a number of reoccurring themes, risks, threats, and harms; which are summarised below:

- Criminal and anti-social behaviours interlinked
- Dangerous or prolific offenders linked to various crimes and safeguarding issues
- Intolerance and aggression leading to abuse or violence, including individuals, families and communities deliberately targeted through harassment, ASB and crime
- Different patterns of offending and issues affecting different communities
- Opportunistic stealing and disposal of stolen goods
- Risks of vulnerable, especially younger, individuals being coerced or forced into criminal activity
- Substance misuse (drugs and alcohol) as drivers and contributors to other crime/ ASB
- Intrinsic health and social needs, especially mental health and financial pressures, linked to criminal behaviours (offender and victim vulnerabilities)
- Changing offending patterns and behaviours, especially around cyber-enabled crime
- Lack of intelligence concerning high profile crimes or social risks (Extremism; CSE; Trafficking; Stolen Goods Markets; new and emerging Drug Markets)

Dealing with these themes will not only address concerns around crime and disorder, but also improve levels of satisfaction and confidence.

Shared Priorities

Safer Leeds has agreed the following shared priorities for 2015/16:

Promoting community tolerance and respect

Keeping people safe from harm

Protecting property and the rights of citizens

Knowing what success looks like is critical. Leadership and accountability at every level of delivery will be worked through and must be clear and visible.

Due to the cross cutting nature of the work; Safer Leeds Executive will take primacy for Domestic Violence & Abuse and Leeds Safeguarding Children Board primacy for Child Sexual Exploitation.

Road Safety/ Safer Travel is consistently raised by local people as an issue of concern that requires improvement, as it links directly to our shared priorities we will work closely as a city with the Highways Service and the wider partnership to support existing work and future responses.

There is a commitment from partners to place greater emphasis on delivery of partnership services to meet the needs and demands of communities, regardless of responsibility for the resource.

Funding

The Office of Police & Crime Commissioner (OPCC) has agreed to protect and extend the current funding arrangements, to March 2016 and we will assist the OPCC in delivering the Police and Crime Plan.

Tasking and Co-ordination

We will deliver results through city wide, area and locality based plans. These will be managed, monitored and revised on a regular basis to:

- ➔ Enhance information exchange and improve shared understanding.
- ➔ Utilise intelligence to facilitate problem solving.
- ➔ Support partnership response and activity.
- ➔ Strengthen community engagement and involvement.
- ➔ Improve access to services and reporting procedures.

Approaches

We will utilise a number of approaches to support delivery against this plan at a strategic, operational and tactical level. Pivotal to this change will be adoption and application of the following:

Joint Delivery

- Joint Delivery is based on an agreed set of principles, standards, policies and constraints used to guide the design, development, deployment, and operational activity of partnership service providers.
- Joint Delivery is more than co-location as it brings together and maximises all available 'resources' across organisations to provide a consistent and efficient service experience to a specific service users.
- It ensures commissioned services are 'joined up' allowing more efficient working, cost effectiveness, and accountability.

Restorative Practice (RP)

- RP is about developing better relationships between individuals, families and communities.
- RP provides a focus on developing positive relationships and people taking responsibility for their behaviours.
- People are happier, more co-operative and productive, and therefore more likely to make positive changes, when those in authority (service providers) do things with them, rather than to them or for them.

Integrated Offender Management (IOM)

- IOM is a cross-agency response to crime and reoffending threats by managing the most persistent and problematic offenders.
- Partners jointly discuss and agree offenders to be targeted ("catch & convict"), how available resources will be utilised to manage offenders, reduce the risk of further crime and reoffending ("prevent & deter"), and support lifestyle changes ("rehabilitate & resettle").

Outcome Based Accountability (OBA)

- OBA is a way of thinking and taking action to improve outcomes for populations, organisations, communities, and clients. It uses common language and methods to get partners moving from 'talk to action' quickly. It starts with the desired outcome and works backwards; using performance trends to agree improvements and define actions that will 'turn the curve' and result in the desired outcome.

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Safer Leeds will continue to improve current core services to achieve our outcome. To achieve our ambition, we will look to be transformational by **'shifting our thinking'** (focus on outcomes), by **'making a stand'** (focus on performance) and **'making a leap'** (focus on innovation).

Focus	Indicators	Innovation Programmes
Shared Priority ~ Promoting community tolerance and respect		
<ul style="list-style-type: none"> ❖ Prevent nuisance and anti-social behaviours ❖ Reduce the aggravating effects of alcohol and drugs on crime and ASB ❖ Reduce the occurrence and impact of Hate Crime 	<ul style="list-style-type: none"> ➡ Reduction in the number of recorded nuisance and damage related incidents ➡ Reduction in violence (non-domestic) ➡ Reduction in alcohol related assault admissions to A&E 	<ul style="list-style-type: none"> ▪ Working in partnership to promote the benefits of "good citizenship" and positive relationships through local programmes ▪ Guide and support community groups to take appropriate local action to deal with neighbourhood disputes / issues
Shared Priority ~ Keeping people safe from harm		
<ul style="list-style-type: none"> ❖ Prevent domestic violence & abuse for those at risk ❖ Protect children and adults from sexual exploitation ❖ Provide appropriate support for victims and offenders with mental health needs 	<ul style="list-style-type: none"> ➡ Reduction in DV&A incidents with repeat victims ➡ Reduction in DV&A incidents with repeat offenders ➡ Reduction in number of repeat Missing Persons ➡ Reduction in number of individuals held in custody under section 136 of the Mental Health Act 	<ul style="list-style-type: none"> ▪ Implement partnership referral pathways and approaches to support risk victims of DV&A ▪ Integrate sexual exploitation awareness and referral processes with other community engagement and campaign work ▪ Raise awareness/ capacity to protect vulnerable people through multi-agency activity ▪ Embed mental health street triage programmes across the city
Shared Priority ~ Protecting property and the rights of citizens		
<ul style="list-style-type: none"> ❖ Break cycles of offending ❖ Early identification and interventions for those at risk of becoming involved in criminality ❖ Prevent victimisation from acquisitive crime 	<ul style="list-style-type: none"> ➡ Reduction in acquisitive crime (with a focus on burglary) ➡ Reduction in first time entrants into the youth justice system 	<ul style="list-style-type: none"> ▪ Community based prevention and restorative practice embedded at a locality level ▪ Implement crime prevention code of best practice for landlords and agents ▪ Raise awareness of associated risks of cyber enabled crime



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